

ATTORNEY GENERAL OF WASHINGTON

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October 28, 1996

FCC MAIL ROOM DOCKET FILE COPY ORIGINAL

EX PARTE

Mr. William F. Caton **Acting Secretary** 1919 M Street N.W., Room 222 Washington, D.C. 20554

UCT 2 9 1996

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Ex Parte CC Docket No. 96-45, Federal-State Joint Board on Universal Service Re:

Dear Mr. Caton:

On September 23, 1996 and September 27, 1996 the Washington Utilities and Transportation Commission conducted public hearings in Bellevue and Ellensburg, Washington, respectively, on issues relating universal service. In accordance with Section 1.1206(a)(2) of the Commission's rules, we submit for filing in CC Docket No. 96-45 two copies of the transcripts of those hearings.

Senior Assistant Attorney General

JDG/dc **Enclosures** cc (w/o Enclosures):

> Chairman Reed E. Hundt Commissioner Susan Ness Commissioner Rachelle Chong Commissioner C. Kenneth McClure Commissioner Julia Johnson Commissioner Laska Schoenfelder Ms. Martha Hogerty

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FCC MAIL ROOM BEFORE THE UTILITIES AND TRANSPORTATION COMMISSION In Re: Petition for Rule Making) RECEIVED3 by WA Independent Telephone) DOCKET NO. UT-950724 Association to Adopt a) VOLUME 1 4 Definition of Basic) PAGES 1 - 144 Telecommunication Services 5 5 7 A hearing in the above matter was held at 8 1:15 p.m. on September 23, 1996, at 11100 Northeast 9 Sixth Avenue, Meydenbauer Center, Bellevue, Washington 10 before Chairman SHARON L. NELSON, Commissioner WILLIAM 11 R. GILLIS and Administrative Law Judge SIMON FFITCH. 12 13 14 15 16 17 18 19 20 21 22 23 24 Cheryl Macdonald, CSR

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Court Reporter

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1 PROCEEDINGS

- JUDGE FFITCH: Like to apologize, first of
- 3 all, for the delay in the beginning of the meeting,
- 4 and also like to welcome you all to this public
- 5 hearing organized by the Washington Utilities and
- 6 Transportation Commission to provide an opportunity to
- 7 discuss how the Federal Telephone Communications Act
- 8 will affect telecommunications services for schools
- 9 and libraries.
- The Federal Telecommunications Act of '96
- 11 specifically addresses universal service issues for
- 12 schools and libraries and requires service to be
- 13 provided at a discount rate. The Federal
- 14 Communications Commission and a federal/state joint
- 15 board of which Sharon Nelson, chairman of the
- 16 Washington UTC, who is seated immediately to my left,
- is a member, the FCC and the federal/state joint board
- 18 are considering rules to implement the universal
- 19 service provisions of the new law and states will have
- 20 a major role in implementing these new rules.
- 21 That process is going on right now. As
- 22 part of its examination of universal service the
- 23 Washington Utilities and Transportation Commission has
- 24 scheduled two public meetings -- this is one of them
- 25 -- to provide an opportunity for members of the

- 1 education/library community as well as other
- 2 interested persons to comment on these important
- 3 issues. The second meeting is being held in
- 4 Ellensburg this Friday. Before we begin, let me
- 5 explain the format for today's hearing. First of all,
- 6 Chairman Nelson will give an introduction. Secondly,
- 7 we will have a presentation from Lee Palagyi of the
- 8 Commission staff who is working very closely with the
- 9 joint board staff on the universal service issues
- 10 including schools and libraries, and she will utilize
- 11 the overhead projector which has now been set up.
- Following the staff presentation we have
- 13 some scheduled speakers, five scheduled speakers who
- 14 have been asked to address the Commission on these
- issues, and following the scheduled speakers we will
- 16 call on other members of the audience, invite their
- 17 comment. We'll look at the sign-up sheet from the
- 18 front table to get those names, and I have those in
- 19 front of me, right here. I will be reading off the
- 20 list. As you came in you should have had a chance to
- 21 indicate whether you would like to speak. After I go
- 22 through the names from this sign-up sheet if there's
- 23 anyone else who has comments we can also entertain
- 24 those.
- 25 So without further adieu I will introduce

- 1 the chairman of the Utilities and Transportation
- 2 Commission, Sharon Nelson.
- 3 CHAIRMAN NELSON: Thank you, Simon. We
- 4 welcome everyone on this beautiful afternoon. Pleased
- 5 to see so many people here. As Judge ffitch
- 6 indicated, I am one of four state regulators on the
- 7 federal/state joint board charged with implementing
- 8 the universal service provisions of the new
- 9 Telecommunications Act of 1996. The other three state
- 10 regulators hail from Missouri, South Dakota and
- 11 Florida, and there is also a consumer advocate on the
- 12 board who represents consumers in Missouri most of the
- 13 time and now national consumers on this particular
- 14 project.
- With me today is my colleague from the
- 16 state commission, Commissioner Gillis. We were
- 17 together last week in Spokane sitting with the deputy
- 18 administrator of the Rural Utilities Service, a part
- 19 of the United States Department of Agriculture on
- 20 these very same issues, so we are very pleased to hear
- 21 from you today.
- We are here to specifically hear from you
- on implementing one part of the new universal service
- 24 provision of the act, and that is the requirement that
- 25 discounts for telecommunications services, basic,

- 1 advanced and special, be given schools and libraries.
- 2 Very important public access points for very important
- 3 evolving new technologies and information services.
- 4 However, if there are others of you here who would
- 5 like to talk about other traditional notions of
- 6 universal service, including support mechanisms for
- 7 high cost areas, for lifeline or link-up programs, we
- 8 would also be very pleased to hear from you. Thank
- 9 you.
- JUDGE FFITCH: Lee, would you like to make
- 11 your presentation at this time?
- MS. PALAGYI: Sure. Actually, I don't have
- 13 any overheads. Simon built me up for nothing. I
- 14 think I will stand up, though. I thought that I would
- 15 take just a few minutes for people who maybe are not
- 16 as familiar with what exactly this process is, why
- 17 we're talking about universal service, and how we got
- 18 to this point in the process. I thought I would take
- 19 a few minutes to just run through the background and
- 20 hopefully give you a little bit of context so you
- 21 understand that we're not doing this in a vacuum.
- As Sharon mentioned, the 1996
- 23 Telecommunications Act was passed in late January of
- 24 last year and actually signed by the president in
- 25 February, and that started a clock ticking. We have

1 nine months, the joint board has nine months to make a

- 2 recommendation to the FCC on policies regarding
- 3 universal service, and there's a whole litany of
- 4 questions that are involved beyond just the schools
- 5 and libraries question, and so I thought I would take
- 6 a few minutes and give you a little bit of
- 7 understanding of what those other issues are, what
- 8 universal service is and how we got to this concept
- 9 today.
- 10 Universal service is a concept that really
- 11 emerged, although not in law, around the turn of the
- 12 century, and actually it was coined by Theodore
- 13 Hale who was using the concept to really talk about
- 14 why there needed to be monopoly service in the nation.
- 15 It's evolved past that to become this concept that
- 16 universal service is a public good. There is a social
- 17 good in having all citizens have the opportunity to
- 18 have access to the public switched network, and
- 19 recognizing that there are cost variables associated
- 20 with serving various regions of the country, and those
- 21 cost variables include terrain and climate, density of
- 22 the population and whatnot, there was an idea that
- 23 there needs to be affordable universal service for all
- 24 citizens.
- Up until the passage of the 1996 act there

1 was not the inclusion in the law of the concept of

- 2 universal service, so it has arisen for the first time
- 3 and it's in statute now as well as the concept there
- 4 should be affordable service. Previously there was
- 5 only a concept that the rates for services for
- 6 telecommunications services should be just and
- 7 reasonable. So with the passage of the '96 act we now
- 8 have in statute that the FCC upon the recommendation
- 9 of a joint board should define what these core basic
- 10 services which comprise universal service should be.
- 11 That should be made available to all citizens at just,
- 12 reasonable and now affordable rates.
- Included in this -- in the new principles
- 14 that were in the act is the concept that rural and
- 15 urban consumers should have access to the same similar
- 16 services at, quote-unquote, reasonably comparable
- 17 rates. So, we have to now devise a way in which we
- 18 insure that the rates afforded to consumers in rural
- 19 areas are reasonably comparable to those afforded to
- 20 citizens in the urban area. And this is another
- 21 recommendation that the joint board must make.
- 22 Also included is a concept of the discount
- 23 for the schools and libraries. The provision 254H, to
- 24 be specific, mentions that schools and libraries --
- let me back up. All telecommunications carriers upon

1 a bona fide request from schools and libraries shall

- 2 make available telecommunications services at a
- 3 discounted rate and that discount is what the joint
- 4 board is deliberating upon right now. And then the
- 5 amount of that discount will then be reimbursed to a
- 6 carrier. I think it's important to emphasize that
- 7 this discount is going to be reimbursed to the carrier
- 8 from some entity, and that's another question that we
- 9 have to grapple with, is how are we going to fund
- 10 these discounts on a nationwide basis. And currently
- 11 there are several mechanisms in place by which
- 12 universal service is funded, and in particular those
- 13 -- that fund in one example compensates rural carriers
- 14 for the extremely high cost of providing service in
- some rural areas, and so the joint board has to come
- 16 up with recommendations about how to equitably create
- 17 this fund, have carriers contribute to the fund, and
- 18 how to distribute money from that fund.
- 19 Finally, there is also a provision on rural
- 20 health care providers. This also gets to the concept
- 21 that providers of health care who provide service in
- 22 rural areas should have rates for similar services at
- 23 reasonably comparable rates to those health care
- 24 providers in urban areas, and so we are also in the
- 25 process of trying to come up with a process by which

1 those health care providers can get rates, and also

- 2 again come up with a mechanism to compensate those
- 3 carriers for the amount of the quote-unquote discount
- 4 that they will be receiving.
- 5 So the joint board is -- the point at which
- 6 we are right now is that we've taken -- on March 8
- 7 there was an initial MPRN and it issued, which
- 8 basically outlined some ideas for how to tackle these
- 9 many problems and then subsequently we requested
- 10 comment and reply comments from the public. Those
- 11 comments have been received and are filed in the
- 12 federal document at the FCC as well as at the state
- 13 commission. Subsequently we also put out a general
- 14 notice, which many of you may have seen, which is a
- 15 list of 72 questions asking for input on various
- 16 topics ranging from the schools and libraries issue to
- 17 the definition and whatnot, and we received that
- 18 comment around the 2nd of August, and now we have a
- 19 recommendation due that will be voted by the joint
- 20 board on November 7th. The joint board has also held
- 21 several public hearings in Washington D. C. where they
- 22 had panelists come in and speak on a variety of the
- 23 issues trying to provide further input as to how these
- 24 many issues before the joint board should be resolved.
- So at this point we're coming to the final

1 stages of the recommendation. The FCC has until May

- 2 of next year, May 8th of next year, to issue its final
- 3 rules upon recommendation of the joint board.
- 4 JUDGE FFITCH: Thank you, Lee. At this
- 5 point -- and I apologize for falsely accusing you of
- 6 intent to use an overhead projector. Apparently one
- 7 of the coming speakers will be using that, and at this
- 8 time I would like to begin to go through our list of
- 9 scheduled speakers and our first speaker is Mr. Mike
- 10 Bookey, and ask you to come up to the microphone at
- 11 the front so that everyone can hear it.
- Mr. Bookey, could you please, for the
- 13 benefit of the panel here and also for the attendees,
- 14 give us a brief introduction of your background for
- 15 those who aren't aware.
- 16 MR. BOOKEY: Sure. My name is Mike Bookey.
- 17 I'm president of Digital Network Architects. As a
- 18 parent a number of years ago I got involved with my
- 19 own school district. My expertise is in building
- 20 network systems. In the past I've looked at building
- 21 networks for countries like South Korea, so my
- 22 expertise lies in building large infrastructures.
- 23 Since then the Issaquah School District, which is
- 24 where my work was done, has been replicated throughout
- 25 state of Washington. I'm working with the districts

1 in Oregon, given keynotes to 14 states on the subject,

- 2 probably 200 speeches and talked to about 2,000 school
- 3 districts.
- 4 So what I wanted to do today was not take a
- 5 lot of time but from my perspective rather than to
- 6 specifically address universal service, and I am not a
- 7 lawyer and it gets way too deep, what I wanted to do
- 8 was to share what I see going on in K through 12
- 9 education such that understanding what K through 12
- 10 faces, changes in its infrastructure. Then you can
- 11 look at universal service and best know how to apply
- 12 universal service to actually help the school
- 13 district. So I have a few slides because a picture is
- 14 worth a thousand words and I thought I would save a
- 15 thousand words.
- Before I talk about the specific picture
- 17 that's up here, let me tell you my perspective. When
- 18 I walked into the schools as somebody who has run
- 19 MIS departments for large organizations, what I saw in
- 20 schools were that they were information organizations.
- 21 Schools do not deal in any other commodity than
- 22 information. Textbooks, there's lectures, there's
- 23 overhead projectors. Students write, students read,
- 24 and so what we really have is an information
- 25 organization not undifferent than business. The other

1 is that students are information workers, so I will

- 2 use Issaquah as an example but you can apply it to
- 3 just about any school district.
- Issaquah had about 1,000 staff and 10,000
- 5 students when I started. Most people consider the
- 6 staff the workers and so we only consider electronics
- .7 for them, but when you consider students as
- 8 information workers Issaquah suddenly had 11,000
- 9 information workers in 20 locations, which, if you
- 10 compared to business in the state, made us about the
- 11 third largest employer of business workers in the
- 12 state. At the time we were larger than Microsoft.
- 13 Issaquah is a medium to large school district.
- 14 Seattle schools is 45,000. Edmonds, I think, is close
- 15 to 30,000. Northshore 20, 25,000.
- 16 So in our communities school districts are
- 17 the largest public or private entity in any of our
- 18 communities. I don't think you can find one that
- 19 isn't. If you look at Seattle schools, 45,000
- students, about 5,000 staff, 50,000 information
- 21 workers in 120 locations in the city boundaries.
- 22 Boeing does not have that many workers in the city
- 23 boundaries. So these are very, very large
- 24 organizations and if we're going to build
- 25 infrastructure then it is going to be complicated or

1 more complicated than all businesses in the United

- 2 States. New York City schools as an example. One
- 3 million students, 1,000 schools. How many businesses
- 4 in the United States have one million workers in 1,000
- 5 locations? Not very, very many.
- The other thing that's interesting about
- 7 schools is that school districts, which is a school
- 8 and there's a school district which is the natural
- 9 organization, the schools themselves are very densely
- 10 located geographically. So we have 20 locations in
- 11 about 120 square miles, so the distances and the
- 12 geography involved, particularly when it comes to
- 13 communications, are not like business. Buying a T1 in
- 14 a school, Northshore -- excuse me, North Thurston
- 15 County School District has 19 schools all out of the
- 16 same central office serving area. There is no mileage
- 17 in their mind.
- 18 The other is that the big issues in schools
- 19 are knowledge, basically the lack of knowledge of
- 20 technology and support. Where do they get the people
- 21 to run these infrastructures? And specifically in
- 22 Issaquah's case -- and I am going to go through and
- 23 just quickly show you the case study and pretty much
- 24 every district goes through this same journey. In
- 25 Issaquah they spend \$168,000 a year on communications

- 1 budget. They have an operating budget of over \$60
- 2 million, so as a percentage communication works out to
- 3 two-tenths of a percent of the total operating budget.
- 4 Now, in a bank or in a business you would expect to
- 5 see communications costs anywhere from 10 to 20
- 6 percent, so schools as a percentage do not spend a lot
- 7 on communications, primarily because if you're buying
- 8 a
- 9 T1 it's all local loop versus from Seattle to Florida
- 10 there's a big difference in cost.
- So I have first here a slide and it's
- 12 conceptual, it's not precise, but when I got involved
- 13 with Issaquah -- and subsequently I've done many
- 14 districts, same pattern, so this pattern you can look
- 15 at is a general pattern. There might be some
- 16 deviations off of it but essentially school districts,
- in Issaguah's case, as the example, had nothing but
- 18 business lines. So you have just straight analog
- 19 business lines. Data traffic traveled over the analog
- 20 business lines using modems. So as an example, what a
- 21 district -- what a school would do is somebody in a
- 22 school office would dial up a central location,
- 23 connect to a multiplexer in the state of Washington
- 24 and get on the 56 kilobit up to WSIPC, which is the
- 25 data processing cooperative for K through 12, so

- 1 essentially you have an analog phone.
- Now, the next picture, what you see, this
- 3 is an analysis of what they had for service. When we
- 4 sat down with Issaguah they did not know what they
- 5 were paying for in their communication bill. This is
- 6 pretty typical. The communications bill was being
- 7 paid by the secretary of new construction, and when I
- 8 asked her what it was or how she decided she said,
- 9 well, I just look at this month's bill and if it's
- 10 close to last month's bill I pay it. We did an
- inventory and found out that they were paying for
- 12 lines that didn't exist. Basically nobody subtracted
- 13 that as an expense.
- 14 This is just this little spreadsheet of the
- 15 number of phone lines that we found in the school
- 16 versus phones, and typically in elementary, and this
- 17 is true pretty much across the United States, an
- 18 elementary will have two to four telephone lines,
- 19 middle school four to six, and a high school eight to
- 20 12. In our case we had some schools that had three
- 21 telephone lines and 52 handsets, so the odds of
- 22 getting dial tone when you picked up the handset were
- 23 slim and none. It was like winning the lottery to get
- 24 dial tone. They had a total of 252 analog lines.
- 25 That works out to roughly \$9,000 a month is what they

- were spending.
- We did interviews with the staff and
- 3 basically parents were having to drive down to the
- 4 elementary schools because they were busied out with
- 5 only three lines one of which was being used for data,
- 6 so they would have to grab the kids drive down to the
- 7 school. In an elementary you have 350 students, about
- 8 50 teachers, 40 to 50, and you probably would have six
- 9 or 700 adults, so you have a community of over a
- 10 thousand people involved with an elementary school and
- 11 you have three telephone lines servicing.
- So what we did at this point we do at other
- 13 school districts. I mean, first is we need more
- 14 telephone lines because it was a liability issue in
- the sense that if you couldn't get dial tone and there
- 16 was a 911 call and you couldn't get out there was a
- 17 liability to the district, so we used that plus we
- 18 found out that people were spending 35 percent of
- 19 their time unsuccessfully communicating, which meant
- 20 they called, they would get busied out, they would get
- 21 an emergency, it would be written down and not given
- 22 to the person. There was a struggle with
- 23 communicating, which was primarily an oral type of
- 24 communications because there just wasn't any
- 25 electronic communication.

So we looked and said, okay, if we have six

- 2 phone lines and we need to double -- this is
- 3 arbitrary. We said, well, if we add six more we're
- 4 going to have, in this case, from \$9,000, \$18,000
- 5 cost. The other choice was to put in a digital
- 6 facility, in this case T1 or DS1, and what happened
- 7 here is you will see when we go to the T1, which is
- 8 equivalent of 24 voice channels, we took the 12 that
- 9 we needed and we bonused out or jackpotted, as we
- 10 would say, half of the T1s that we would use for the
- 11 data channel to the routers, and I will show you what
- 12 that looks like next. So for less money than we were
- 13 going to have to pay for analog service we were able
- 14 to buy digital service, provide the phone service we
- 15 needed and provide data at the margin essentially free
- 16 to the district. They didn't have to pay it. They
- were just improving their phone system.

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- So, for a phone system we said, hey, it's
- 19 an information company just like a bank. We build a
- 20 private network just like a corporation would because
- 21 it is a corporation and we put a large PBX at the
- 22 administration building and a large voice mail system,
- Oktel, to be specific, the same one that U S WEST puts
- in its office. Put PBXs in each school, delivered 12,
- 25 18 and 22 voice channels and then interface and put

1 handsets in every classroom, and essentially teachers

- 2 have voice mail that they could service out of the
- 3 central voice mail system, just what you would find in
- 4 a corporation.
- 5 This is what districts do next. They have
- 6 to move essentially from analog to digital and get in
- 7 on the digital hierarchy. We all have to move to
- 8 digital communications. Because schools are located
- 9 in residential neighborhoods they only have copper.
- 10 There's hardly any -- when I started this eight years
- 11 ago there was not a single strand of fiber to a single
- 12 school district or school in the state of Washington.
- 13 So they're not in the metropolitan core where fiber is
- 14 running by them provided by CAPs.
- So what we did is we essentially built
- 16 Tls, and you see it's a star network, the central
- 17 office, the patterned circles of the central offices
- 18 of the phone company, in this case U S WEST. So we
- 19 have a Renton CO to the right, we have Issaquah CO to
- 20 the left, and at the bottom we have the Bellevue CO,
- 21 and that's how our schools were served. When we
- 22 brought in T1s from the Renton CO and want to bring
- 23 them over to Issaguah to deliver them to the admin
- 24 centers, which was essentially our private CO, it was
- 25 cheaper to buy a DS3 and map those T1s onto the DS3

- 1 using DACS which is a service that telco would
- 2 provide. We got the equivalent of -- essentially a
- 3 DS3 is 28 T1s, so it was cheaper to buy a DS3 with 28
- 4 Tls than to buy six individual Tls.
- JUDGE FFITCH: Excuse me, Mr. Bookey, you
- 6 mentioned DACS.
- 7 MR. BOOKEY: D A C S, digital access and
- 8 cross-connect system.
- JUDGE FFITCH: Just a general reminder for
- 10 you and the other speakers that as far as acronyms and
- 11 so on, be helpful for the court reporter and others as
- well who may not be familiar with all the acronyms to
- 13 spell them out.
- MR. BOOKEY: As you look to universal
- 15 service and subsidizing service this is a service that
- 16 we purchased from the telco. This is a service that
- 17 should be covered by universal service. I mean,
- 18 that's one of the issues here. The others, we
- 19 delivered a DS3 into the administration building and
- 20 took all the T1s and essentially used a digital access
- 21 cross-connect system to get all those on to that DS3
- 22 going to the administration building.
- 23 And essentially that's the pattern. Now
- 24 you will notice there's some schools that are
- 25 clustered. In one case we found that the school was

1 three blocks, an elementary was three blocks, from one

- 2 of our high schools so we filed and we became a
- 3 communications carrier and leased space on the
- 4 telephone pole and strung our own wire. In other
- 5 cases where schools have contiguous property, which is
- 6 typical of the rural areas, we just dug a trench and
- 7 put in our own wire rather than go through the telco.
- 8 That worked out beautifully for us.
- 9 So, I've taken care of the wide area.
- 10 Given I've taken care of the voice system, this is the
- 11 way schools are building their data systems, and what
- 12 you see is a conceptual drawing of a school LAN. Now,
- 13 basically we're building LANs in our schools that
- 14 handle both administrative and instructional traffic.
- 15 We don't distinguish between the two, we simply use
- 16 security that every business uses to guard what we
- 17 want to guard. In the schools in Washington and most
- 18 of the schools in the United States are putting in ten
- 19 base T, and in a school what you would have is a fiber
- 20 backbone, which we have main distribution facility, we
- 21 call it an MDF for the school. Telco or cable will
- come into that room, cabling a structure (inaudible)
- 23 goes out and essentially build fiber into backbone and
- 24 then a twisted category pair 5 out to the classrooms.
- 25 Typical classrooms are getting eight to ten base

- 1 (inaudible) LAN network connections and two phone
- 2 connections. Offices are getting about one and a half
- 3 LAN connections and one telephone connection. And
- 4 that's the pattern that's being put into schools.
- 5 Servers are generally put at one location.
- And then if you will notice there's a green
- 7 thing called a router in the drawing. That's where
- 8 traffic leaves that school and goes out into a larger
- 9 pattern. So in this case, just taking that previous
- 10 drawing and collapsed or moved away from it, now you
- 11 see all the schools and you see the data network
- overlaid, which is really running on that T1 or DS1
- 13 DS3 network. Essentially that forms an enterprise
- 14 network like Microsoft might have or anybody else.
- 15 It's totally private and you see us head off to the
- 16 state highway. I will have one more slide that will
- 17 bear on what's happening in the state of Washington.
- 18 So we have E-mail systems. We run everything you
- 19 would find at Microsoft, same technology, identical.
- 20 And I will close with some facts and figures on this.
- Now, the next stage, this is a conceptual
- 22 map of the state of Washington, K through 12.
- 23 Actually you could call it the new K-20 network that
- the legislature is funding. There's been a network
- there and the state government appropriated \$42

1 million to beef it up. And each one of those dots --

- 2 I didn't have the patience to put all 300 school
- 3 district dots, but each one of those dots is a
- 4 district and if you went to that district you would
- 5 see a pattern like Issaquah. If you went farther you
- 6 would see a pattern in a school like Issaquah. Over
- 7 -- essentially what we've done here is we've built a
- 8 private backbone Internet in the state of Washington
- 9 that all the universities K through 12 are going to
- 10 belong to.
- Now, one of the issues that has to do in
- 12 this case with subsidizing is the state will pay for
- 13 that backbone. School districts will be able to use
- 14 that, as I understand it, free. The big issue is if
- 15 you see those thick lines and imagine those are data
- 16 freeways, because that's really what they are, looks
- 17 like a freeway map, because we go the same places cars
- 18 go, you will notice that Pullman has a long ways to go
- 19 to get to the nearest access ramp to that freeway,
- 20 Pullman being over in the far lower right. The
- 21 question is, does Pullman have to pay for that access
- 22 line all the way to that on-ramp, if you want to use
- 23 that, and is it fair for them to pay that mileage
- 24 difference when Seattle schools is like a mile from
- 25 that backbone.

So one of the issues the state government

- 2 is wrestling with is how far does the state pay, and I
- 3 think what we'll find is the state will pay all the
- 4 way out to a nodal point in the district and then the
- 5 district is responsible for building its enterprise
- 6 network to distribute traffic within the district. I
- 7 put this up -- the real issues in schools, and I
- 8 apologize because it can't be read from the back of
- 9 the room, but the real issue in schools is not the
- 10 capital dollars because in actuality they have them.
- 11 They're not that much.
- Issaguah's case we built a first network in
- 13 all the schools for \$3 million and we remodeled one of
- 14 the high schools for \$24 million, so as a parent,
- somebody who wants to change some things I got a lot
- more bang for my buck in the \$3 million than the \$24
- 17 million, essentially just paint the color of the box.
- 18 The issue has to do with where do the bodies come to
- 19 support this kind of (inaudible). In a company of
- 20 11,000 information workers and six or 7,000 computers,
- 21 six or 7,000 mail users, you might expect to find an
- 22 MIS group or information technology group of several
- 23 hundred people, and if that's what Microsoft has to
- 24 have to run their systems and that's what CISCO
- 25 routers has to have to run their systems and they